Item SPR05-25 Response Form

Title:	Criminal Cases: Change of Venue Proceedings (amend rules 4.150–4.154 and rule 4.162 and repeal rules 4.160 and 4.161 of the California Rules of Court)
	Agree with proposed changes
	☐ Agree with proposed changes only if modified
	☐ Do not agree with proposed changes
Comn	nents:
Name	e:Title:
Orgai	nization:
Addre	ess:
City,	State, Zip:
Please	e write or fax or respond using the Internet to:
	dress: Ms. Romunda Price, Judicial Council, 455 Golden Gate Avenue, San Francisco, CA 94102 : (415) 865-7664 Attention: Romunda Price
	: (415) 865-7664 Attention: Romunda Price rnet: www.courtinfo.ca.gov/invitationstocomment

DEADLINE FOR COMMENT: 5:00 p.m., Monday, June 20, 2005

Your comments may be written on this *Response Form* or directly on the proposal or as a letter. If you are not commenting directly on this sheet please remember to attach it to your comments for identification purposes.

Invitation to Comment (SPR05-25)

Title	Criminal Cases: Change of Venue Proceedings (amend rules 4.150–4.154 and rule 4.162 and repeal rules 4.160 and 4.161 of the California Rules of Court)
Summary	This proposal would amend existing rules governing the change of venue in criminal cases to (1) clarify the responsibilities of the transferring court and receiving court and (2) set forth specific procedures when a change of venue has been granted.
Source	Criminal Law Advisory Committee
Staff	Joshua Weinstein, 415-865-7688, joshua.weinstein@jud.ca.gov
Discussion	 This proposal would amend the existing change of venue rules, setting forth the responsibilities of the transferring and receiving courts and specifying procedures after a change of venue motion has been granted. Under the proposed amendments, the case generally remains the responsibility of the transferring court, with limited procedures conducted in the receiving court. Specifically, the proposed amendments would: Clarify that the case remains the responsibility of the transferring court. Amended rule 4.150 would provide that when change of venue has been ordered, "the case remain as case of the transferring court." (Proposed rule 4.150(b).) Therefore, absent good cause to the contrary, all proceedings other than trial are heard in the transferring court (including matters not heard by the trial judge, such as a challenge or disqualification of the trial judge, or Penal Code section 987.9 motions). The proposed amendments would also clarify which court of appeal is to review the case, both before and after verdict. Update the style of rule 4.151 and incorporate rule 4.160(b).
	Current rule 4.151, which describes the procedure for bringing a change of venue motion, has been stylistically updated and renumbered as subdivision (a). The language from current rule 4.160(a) and the advisory committee comment would be added in subdivision (b) and current rule 4.160 would be repealed.
	• Provide that administrative tasks and decisions are for the presiding judge (or his or her designee). The amendments to rules 4.152 and 4.153 would provide that certain tasks are to be conducted by the presiding judge of the transferring court, or his or

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her designee, because these tasks are administrative in nature. The presiding judge may delegate the tasks to the supervising judge of the criminal division, the judge hearing the change of venue motion, or any other appropriate judge.

- Provide for procedures after change of venue has been ordered. Amended rule 4.152 would set forth the steps for selecting the receiving court: (1) notification to the Administrative Director of the Courts of the change of venue; (2) determination of whether the transferring court has adequate resources to send a judge to try the case in the receiving court; and (3) if there are not adequate resources to send a judge to try the case in the receiving court, requesting that the Chief Justice assign a judge to the transferring court.
- Set forth requirements for order on change of venue. Amended rule 4.153 would provide that after receiving notification from the Administrative Director of the Courts, the presiding judge or his or her designee is to: (1) determine the court in which the case is to be tried; (2) transmit copies of the necessary portions of the record to the receiving court; and (3) enter the order on the record.
- Clarify procedures in the receiving court. Rule 4.154 sets forth the manner in which the trial is to be conducted and handling of the record.
- Remaining provisions are incorporated into amended rules or renumbered. Rule 4.160 would be repealed and its provisions would be incorporated into rules 4.151 and 4.153. Rule 4.162 would be updated to conform with current Judicial Council rules style and would be renumbered rule 4.155, to appear sequentially.

Rules 4.150–4.154 and rule 4.162 of the California Rules of Court are amended and rules 4.160 and 4.161 are repealed, effective January 1, 2006, to read:

1		Chapter 2. Transfer and Change of Venue		
2 3	Rule 4.150. Transfer of criminal actions or proceedings Change of venue:			
4 5	<u>app</u>	lication and general provisions		
6 7 8	<u>(a)</u>	[Application] Rules 4.150 to 4.154, inclusive, shall govern the transfer of change of venue in criminal actions or proceedings cases under Penal Code section 1033.		
9				
10 11 12 13	<u>(b)</u>	[General provisions] When a change of venue has been ordered, the case remains a case of the transferring court. Except upon good cause to the contrary, the court must follow the provisions below:		
14		(1) Proceedings before trial must be heard in the transferring court.		
15 16 17 18		(2) Proceedings that are not to be heard by the trial judge must be heard in the transferring court.		
19 20 21		(3) Postverdict proceedings, including sentencing, if any, must be heard in the transferring court.		
22 23 24	<u>(c)</u>	[Appellate review] Review by the Court of Appeal, either by an original proceeding or by appeal, must be heard in the appellate district in which the transferring court is located.		
25 26		Advisory Committee Comment		
27		radysory commettee comment		
28 29 30		bdivision (b)(1) is based on Penal Code section 1033(a), which provides that all proceedings are to be heard in the transferring court, except when a particular proceeding must be heard by lge.		
31 32 33 34		bdivision (b)(2) addresses motions heard by a judge other than the trial judge, such as requests nder Penal Code section 987.9 or a challenge or disqualification under Code of Civil Procedure et seq.		
35 36 37 38 39 40 41	case is to relocal interes	flecting the local community interest in the case, subdivision (b)(3) clarifies that after trial, the eturn to the transferring court for any posttrial proceedings. There may be situations where the est is outweighed, warranting the receiving court to conduct posttrial hearings. Such hearings the motions for new trial where juror testimony is necessary and the convenience to the jurors the desire to conduct the hearings in the transferring court.		

Subdivision (c) ensures that posttrial appeals and writs are heard in the same appellate district as any writs that may have been heard before or during trial.

Rule 4.151. Application and hearing Motion for change of venue

(a) [Motion procedure] Application A motion for the transfer of change of venue in a criminal action or proceeding pursuant to case under Penal Code section 1033 or 1034 of the Penal Code shall must be by notice of motion supported by affidavit or declaration filed with the court setting forth the facts upon which supporting the application is based. Except for good cause shown, the application shall motion must be filed at least 10 days prior to before the date set for trial, and with a copy shall be served upon the adverse party at least 10 days prior to before the hearing on the application. At the hearing counteraffidavits may be filed.

(b) [Policy considerations in ruling on motion] Before ordering a change of venue in a criminal case, the transferring court should consider impaneling a jury that would give the defendant a fair and impartial trial.

Advisory Committee Comment

Rule 4.151(b) is not intended to imply that the court should attempt to impanel a jury in every case before granting a change of venue.

Rule 4.152. Selection of court and trial judge

When a judge grants a motion for change of venue, he or she must inform the presiding judge of the transferring court. The presiding judge, or his or her designee, must:

When the court in which the action is pending determines that it should be transferred pursuant to section 1033 or 1034 of the Penal Code, it shall advise Notify the Administrative Director of the Courts of the pending transfer change of venue. Upon being advised, After receiving the transferring court's notification, the Administrative Director shall, in order to expedite judicial business and equalize the work of the judges, must advise the transferring court which suggest a court or courts that would not be unduly burdened by the trial of the case. Thereafter, the court in which the case is pending shall transfer the case to a proper court as it determines to be in the interest of justice.

(b) Select the judge to try the case, as follows:

1	<u>(1)</u>	The presiding judge, or his or her designee, must select a judge from the
2		transferring court, unless he or she concludes that the transferring court
3		does not have adequate judicial resources to try the case.
4		
5	<u>(2)</u>	If the presiding judge, or his or her designee, concludes that the
6		transferring court does not have adequate judicial resources to try the
7		case, he or she must request that the Chief Justice of California determine
8		whether to assign a judge to the transferring court. If the Chief Justice
9		determines not to assign a judge to the transferring court, the presiding

Rule 4.153. Order of transfer on change of venue

court to try the case.

After receiving the list of courts from the Administrative Director of the Courts, the presiding judge, or his or her designee, must:

judge, or his or her designee, must select a judge from the transferring

 (a) Determine the court in which the case is to be tried. In making that determination, the court must consider, under Penal Code section 1036.7, whether to move the jury rather than to move the pending action. In so doing, the court should give particular consideration to the convenience of the jurors.

(b) Transmit to the receiving court a certified copy of the order of transfer and any pleadings, documents, or other papers or exhibits necessary for trying the case.

Enter the order of transfer shall be entered upon the for change of venue in the minutes of the transferring court or the docket and the clerk shall immediately make out and transmit to the court to which the action is transferred a certified copy of the order of transfer record, pleadings and proceedings in the action including the undertakings for the appearance of the defendant and of the witnesses. The order must include the determinations in (a).

Advisory Committee Comment

Rule 4.152 and 4.153 recognize that, although the determination of whether to grant a motion for change of venue is judicial in nature, the selection of the receiving court and the decision whether the case should be tried by a judge of the transferring court are more administrative in nature. Thus, the rule provides that the presiding judge of the transferring court is to make the latter decisions. He or she may delegate those decisions to the trial judge, the supervising judge of the criminal division, or any other judge the presiding judge deems appropriate. If, under the particular facts of the case, the latter decisions are both judicial and administrative, those decisions may be more properly made by the judge who heard the motion for change of venue.

Rule 4.154. Proceedings in the receiving court receiving case

1 2

 The <u>receiving</u> court to <u>which the action is transferred shall must conduct the trial</u> proceed as if the <u>action case</u> had been commenced in <u>such the receiving</u> court. If it is necessary to have any of the original pleadings or other papers before <u>such the receiving</u> court, the <u>transferring</u> court <u>from which the action is transferred shall must at any time, upon application of the district attorney or the defendant, order <u>transmit</u> such papers or pleadings to be transmitted by the clerk, a certified copy thereof being retained. If, during the trial, any original papers or pleadings are submitted to the receiving court, the receiving court is to file the original. After sentencing, all original papers and pleadings are to be retained by the transferring court.</u>

Rule 4.160. Policies to be considered before ordering and transferring a criminal case on change of venue

- (a) [Attempt to impanel jury] Before ordering a change of venue in a criminal case, the court should consider impaneling a jury that would give the defendant a fair and impartial trial.
- (b) [Moving the jury] After a change of venue has been ordered, the court should determine, pursuant to Penal Code section 1036.7, whether it would be in the interests of the administration of justice to move the jury rather than to move the pending action. In so doing, the court should give particular consideration to the convenience of the jurors.

Advisory Committee Comment

Section 4(a) is not intended to imply that the court should attempt to impanel a jury in every case before granting a change of venue. If there is clear evidence of a reasonable likelihood that a fair and impartial trial cannot be had in the county, a change of venue should be ordered.

Rule 4.161. Change of venue case to be tried by judge from county in which the case originated—criminal cases

A criminal case in which a change of venue has been ordered should be tried in the court receiving the case by a judge from the court in which the case originated, unless the originating and receiving courts agree otherwise.

Rule 4.1<u>55</u>62. Guidelines for reimbursement of costs in change of venue cases—criminal cases

(a) [General] Consistent with Penal Code section 1037(c), the county court in which an action originated shall must reimburse the county court receiving a case after an order for change of venue for any ordinary expenditure and any

1 2			aordinary but reasonable-and-necessary expenditure which that would not be been incurred by the receiving county court but for the change of venue.
3 4 5	(b)		imbursable ordinary expenditures—court related] Court-related abursable ordinary expenses include:
6 7 8		(1)	For prospective jurors on the panel from which the jury is selected and for the trial jurors and alternates seated:
9 10 11 12 13			(i)(A) Normal juror per diem and mileage at the rates of the receiving courty court. The cost of the juror should only be charged to a change of venue case if the juror was not used in any other case on the day that juror was excused from the change of venue case.
14 15 16			(ii)(B) If jurors are sequestered, actual lodging, meals, mileage, and parking expenses up to state Board of Control limits.
17 18 19			(iii)(C) If jurors are transported to a different courthouse or county, actual mileage and parking expenses.
20 21 22		(2)	For court reporters:
21 22 23 24 25 26			(i)(A) The cost of pro tem reporters, even if not used on the change of venue trial, but not the salaries of regular official reporters who would have been paid in any event. The rate of compensation for protein reporters should be that of the receiving county court.
27 28 29			(ii)(B) The cost of transcripts requested during trial and for any new trial or appeal, using the folio rate of the receiving county court.
30 31 32			(iii)(C) The cost of additional reporters necessary to allow production of a daily or expedited transcript.
33 34 35 36 37		(3)	For assigned judges: The assigned judge's per diem, travel, and other expenses, up to state Board of Control limits, if the judge is assigned to the receiving court because of the change of venue case, regardless of whether the assigned judge is hearing the change of venue case.
38 39		(4)	For interpreters and translators:
40 41 42 43			(i)(A) The cost of the services of interpreters and translators, not on the court staff, if those services are required under Evidence Code sections 750 through 754. Using the receiving county court's fee

1 schedule, this cost should be paid whether the services are used in a 2 change of venue trial or to cover staff interpreters and translators 3 assigned to the change of venue trial. 4 5 Interpreters' and translators' actual mileage, per diem and (ii)(B) 6 lodging expenses, if any, which were incurred in connection with the 7 trial, up to state Board of Control limits. 8 9 (5) For maintenance of evidence: The cost of handling, storing, or 10 maintaining evidence beyond the expenses normally incurred by the 11 receiving county court. 12 13 (6) For services and supplies: The cost of services and supplies incurred only 14 because of the change of venue trial, for example, copying and printing 15 charges (e.g., juror questionnaires), long-distance telephone calls, and postage. A pro rata share of the costs of routine services and supplies 16 17 should not be reimbursable. 18 19 (7) For court or county employees: 20 21 (i)(A) Overtime expenditures and compensatory time for staff 22 incurred because of the change of venue case. 23 24 Salaries and benefit costs of extra help or temporary help (ii)(B) 25 incurred either because of the change of venue case or to replace 26 staff assigned to the change of venue case. 27 28 (c) [Reimbursable ordinary expenses—defendant related] Defendant-related 29 reimbursable ordinary expenses include the actual costs incurred for guarding, 30 keeping, and transporting the defendant, including: 31 32 (1) Expenses related to health care: Costs incurred by or on behalf of the 33 defendant such as doctors, hospital expenses, medicines, therapists, and 34 counseling for diagnosis, evaluation, and treatment. 35 36 (2) Cost of food and special clothing for an in-custody defendant. 37 38 Transportation: Nonroutine expenses, such as transporting an in-custody 39 defendant from the originating county transferring court to the receiving county court. Routine transportation expenses if defendant is transported 40 41 by usual means used for other receiving eounty court prisoners should not 42 be reimbursable. 43

1	(d)	[Reimbursable ordinary expenditures—defense expenses] Reimbursable		
2		ordinary expenses related to providing defense for the defendant include:		
3				
4		(1) Matters covered by Penal Code section 987.9 as determined by the		
5		transferring court in which the action originated or by a judge designated		
6		under that section.		
7				
8		(2) Payment of other defense costs in accordance with policies of the county		
9		court in which the action originated, unless good cause to the contrary is		
10		shown to the trial court.		
11				
12		(3) Unless Penal Code section 987.9 applies, the trial receiving court in the		
13		receiving county may, in its sound discretion, approve all trial-related		
14		expenses including:		
15				
16		(i)(A) Attorney fees for defense counsel and, if any, co-counsel,		
17		and actual travel-related expenses, up to state Board of Control		
18		limits, for staying in the receiving county of the receiving court		
19		during trial and hearings.		
20				
21		(ii)(B) Paralegal and extraordinary secretarial or office expenditures		
22		of defense counsel.		
23				
24		(iii)(C) Expert witness costs and expenses.		
25		· /		
26		(iv)(D) The cost of experts assisting in preparation before trial or		
27		during trial, for example, persons preparing demonstrative evidence.		
28				
29		(v)(E) Investigator expenses.		
30				
31		(vi)(F) Defense witness expenses, including reasonable-and-		
32		necessary witness fees and travel expenses.		
33				
34	(e)	[Extraordinary but reasonable-and-necessary expenses] Except in		
35		emergencies or unless it is impracticable to do so, a receiving county court		
36		should give notice before incurring any extraordinary expenditures to the		
37		county in which the action originated, in accordance with Penal Code section		
38		1037(d). Extraordinary but reasonable-and-necessary expenditures include:		
39				
40		(1) Security-related expenditures: The cost of extra security precautions taken		
41		because of the risk of escape or suicide or threats of, or the potential for,		
42		violence during the trial. These precautions might include, for example,		
43		extra bailiffs or correctional officers, special transportation to the		

1 2			courthouse for trial, television monitoring, and security checks of those entering the courtroom.
3			
4		(2)	Facility remodeling or modification: Alterations to buildings or
5		()	courtrooms to accommodate the change of venue case.
6			<i>C</i>
7		(3)	Renting or leasing of space or equipment: Renting or leasing of space for
8 9		, ,	courtrooms, offices, and other facilities, or equipment to accommodate the change of venue case.
10			the change of venue case.
11	(f)	ΓΝο	nreimbursable expenses] Nonreimbursable expenses include:
12	(1)	LINO	membursable expenses include.
13		(1)	Normal operating expenses including the overhead of the receiving
14		(1)	eounty court, for example:
15			esunty <u>esart</u> , for enumpre.
16			(i)(A) Salary and benefits of existing county or court staff which
17			that would have been paid even if there were no change of venue
18			case.
19			
20			(ii)(B) The cost of operating the jail, for example, detention staff
21			costs, normal inmate clothing, utility costs, overhead costs, and jail
22			construction costs.
23			
24			These expenditures would have been incurred whether or not the
25			case was transferred to the receiving county court. It is, therefore,
26			inappropriate to seek reimbursement from the county in which the
27			action originated transferring court.
28			
29		(2)	Equipment which that is purchased and then kept by the receiving county
30			<u>court</u> and which can be used for other purposes or cases.
31			
32	(g)	[Mi	scellaneous]
33			
34		(1)	Documentation of costs: No expense should be submitted for
35			reimbursement without supporting documentation, such as a claim,
36			invoice, bill, statement, or time sheet. In unusual circumstances, a
37			declaration under penalty of perjury may be necessary. The declaration
38			should describe the cost and state it was incurred because of the change of
39			venue case. Any required court order or approval of costs also should be
40			sent to the originating transferring court.
41			
42		(2)	Timing of reimbursement: Unless both counties courts agree to other
43			terms, reimbursement of all expenses which that are not questioned by the

originating county transferring court should be made within 60 days of receipt of the claim for reimbursement. Payment of disputed amounts should be made within 60 days of the resolution of the dispute.